

Message Text

CONFIDENTIAL

PAGE 01 BONN 09471 01 OF 02 141156Z

51

ACTION EUR-25

INFO OCT-01 IO-14 ISO-00 INRE-00 SSO-00 NSCE-00 SS-20

NSC-07 ACDA-19 DODE-00 CU-04 OIC-04 USIE-00 CIAE-00

PM-07 INR-10 L-03 NSAE-00 PA-04 RSC-01 PRS-01 SP-03

TRSE-00 SAJ-01 DRC-01 /125 W
----- 024151

O R 141144Z JUN 74

FM AMEMBASSY BONN

TO SECSTATE WASHDC IMMEDIATE 3216

INFO AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

USMISSION NATO BRUSSELS

USMISSION BERLIN

USMISSION GENEVA

C O N F I D E N T I A L SECTION 01 OF 02 BONN 09471

DEPARTMENT PASS TO SECRETARY

GENEVA FOR CSCE DEL

E.O. 11652: GDS

TAGS: PINT, US, UK, UR, FR, GW, WB

SUBJECT: CSCE AND GERMAN QUESTIONS: BONN GROUP STUDY:
AN EXPLANATION

REF: BONN 09467

1. WE ARE TRANSMITTING IN REFTEL THE ENVISAGED BONN
GROUP STUDY ON CSCE AND GERMAN AND BERLIN-RELATED
PROBLEMS, ALONG WITH A DRAFT PAPER FOR POSSIBLE APPROVAL
BY MINISTERS AT THE QUADRIPARTITE DINNER IN OTTAWA JUNE
18.

2. THE STUDY WAS COMPLETED ONLY LATE JUNE 13. WHILE THE
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BONN 09471 01 OF 02 141156Z

FRG, FRENCH AND US REPS TOOK FORTHCOMING ATTITUDE ON

COVERING THE TWO KEY ELEMENTS IN THE PAPER (I.E., PEACEFUL CHANGE OF FRONTIERS AND PROTECTION OF QUADRI-PARTITE RIGHTS AND RESPONSIBILITIES), UK REPS WERE UNDER INSTRUCTIONS ONLY TO DISCUSS LATTER TOPIC AND THAT ONLY IN TERMS OF A DISCLAIMER. AS A RESULT OF MUCH TUGGING AND HAULING, UK SIDE WAS FINALLY BROUGHT AROUND TO OTHER THREE ALLIES' POSITION, BUT WE WOULD NOT DISCOUNT A CERTAIN AMOUNT OF SLIPPAGE BETWEEN NOW AND THE SENIOR LEVEL MEETING SET FOR JUNE 18 IN OTTAWA.

3. THE BASIC UK PROBLEM APPEARS TO BE THAT LONDON FEELS THE CSCE DELEGATIONS IN GENEVA SHOULD BE THE ONES TO CONCERN THEMSELVES PRIMARILY WITH THE FRONTIERS ISSUE AS WELL AS WITH THE WORDING OF PRINCIPLE 10 (FULFILLMENT IN GOOD FAITH OF OBLIGATIONS UNDER INTERNATIONAL LAW). THE BRITISH FCO IS APPARENTLY OF THE VIEW THAT A SIMPLE DISCLAIMER BY THE THREE ALLIES AT THE END OF STAGE TWO OF THE CSCE WOULD BE SUFFICIENT TO PROTECT ALLIED RIGHTS AND RESPONSIBILITIES. FRENCH, FRG AND US REPS DISSENTED STRONGLY FROM THIS VIEW, HENCE THE THRUST OF PART C OF THE BONN GROUP STUDY WHICH FAVORS GETTING PROTECTIVE WORDING INTO PRINCIPLE TEN ITSELF.

4. FOLLOWING IS AN EXPLANATION OF THE FEW BRACKETED SECTIONS OF THE STUDY:

(A) PART C. GERMAN BRACKETS IN FIFTH PARAGRAPH. FRG REP (BLECH) ARGUED HEATEDLY AGAINST ANY REFERENCE TO THE PHRASE "OR WHICH CONCERN THEM". HE SAID THIS LEFT THE DOOR OPEN FOR ALL SORTS OF POTENTIAL SOVIET/EE INTERFERENCE IN FRG AFFAIRS. FRENCH AND US REPS SAID THIS PHRASE SEEMED TO US IMPORTANT FOR IT SERVED TO PROTECT ALL THE AGREEMENTS, ARRANGEMENTS AND PRACTICES

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BONN 09471 01 OF 02 141156Z

IN THE GERMANY/BERLIN CONTEXT TO WHICH NEITHER GERMAN STATE HAD BEEN A PARTY. UK REPS WERE SOMEWHAT NON-COMMITTAL ON THIS POINT, ALTHOUGH THEY TENDED TOWARD FRANCO-US VIEW. WE EXPECT FRG REPS TO CONTINUE TO PUT UP STIFF OPPOSITION TO THIS FORMULA IN OTTAWA. OUR VIEW FROM HERE IS THAT THIS FORMULA "OR WHICH CONCERN THEM" IS HIGHLY DESIRABLE TO PROTECT OUR POSITION, AND RECOMMEND HOLDING OUT HARD FOR ITS RETENTION.

(B) PART C, LAST PARAGRAPH. UK BRACKETED LANGUAGE
AGAIN REPRESENTS THE FEELING THAT THE BONN GROUP SHOULD
NOT BE INVOLVED IN ADVISING GENEVA AS TO FUTURE WORK ON
PRINCIPLE TEN. THE BRITISH ALSO CONSIDER THAT THE

NOTE BY OC/T: NOT PASSED TO SECRETARY.

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 BONN 09471 02 OF 02 141153Z

51

ACTION EUR-25

INFO OCT-01 IO-14 ISO-00 INRE-00 SSO-00 NSCE-00 SS-20

NSC-07 ACDA-19 DODE-00 CU-04 OIC-04 USIE-00 CIAE-00

PM-07 INR-10 L-03 NSAE-00 PA-04 RSC-01 PRS-01 SP-03

TRSE-00 SAJ-01 DRC-01 /125 W
----- 024133

O R 141144Z JUN 74

FM AMEMBASSY BONN

TO SECSTATE WASHDC IMMEDIATE 3217

INFO AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

USMISSION NATO BRUSSELS

USMISSION BERLIN

USMISSION GENEVA

C O N F I D E N T I A L SECTION 02 OF 02 BONN 09471

DISCLAIMER IDEA SHOULD NOT BE REGARDED ONLY AS A FALL
BACK POSITION BUT SHOULD BE VIEWED AS A VIABLE SOLUTION
TO THE PROBLEM OF PRESERVING QUADRIpartite RIGHTS AND
RESPONSIBILITIES.

5. WHILE DISCUSSION OF THE WORDING OF A DISCLAIMER WAS
LIMITED BECAUSE OF SHORTAGE OF TIME, THE UK SIDE DID

PRESENT A DRAFT WHICH THE BONN GROUP AGREED TO CONSIDER
ONCE THE LINE FROM THE QUADRIpartite DINNER WAS SET
DOWN. THE WORDING OF THE UK DRAFT DISCLAIMER IS FOR-
WARDED FOR THE DEPARTMENT'S INFORMATION. BEGIN TEXT.
I WISH TO REFER TO THE STATEMENT MADE BY THE FRENCH
DELEGATION DURING STAGE I ON 28 SEPTEMBER 1973, WITH
WHICH THE BRITISH AND US DELEGATIONS ASSOCIATED THEM-
SELVES, AND TO REPEAT THE VIEW OF MY GOVERNMENT THAT THE
DECLARATION OF PRINCIPLES ADOPTED BY THIS CONFERENCE
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BONN 09471 02 OF 02 141153Z

CANNOT AND DOES NOT IN ANY WAY AFFECT THE RIGHTS AND
RESPONSIBILITIES OF THE FOUR POWERS OR THE CORRESPONDING
RELATED QUADRIpartite AGREEMENTS, DECISIONS AND
PRACTICES REFERRED TO IN THE QUADRIpartite DECLARATION
OF 9 NOVEMBER 1972. END TEXT.
HILLENBRAND

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: AGREEMENT DRAFT, BERLIN QUADRIpartite MATTERS, NEGOTIATIONS, BOUNDARIES
Control Number: n/a
Copy: SINGLE
Draft Date: 14 JUN 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: golinofr
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974BONN09471
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D740154-0865
From: BONN
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19740646/aaaabmyl.tel
Line Count: 190
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: BONN 09467
Review Action: RELEASED, APPROVED
Review Authority: golinofr
Review Comment: n/a
Review Content Flags:
Review Date: 03 APR 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <03 APR 2002 by izenbei0>; APPROVED <17 JUN 2002 by golinofr>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CSCE AND GERMAN QUESTIONS: BONN GROUP STUDY: AN EXPLANATION
TAGS: PINT, US, UK, UR, FR, GE, WB, CSCE, NATO
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005